

Santa Clara Police Department

The Racial and Identity Profiling Act (RIPA) – AB 953

Date: September 8th 2021



Special Events Officers





Special Events Officer – RIPA Training





Racial and Identity Profiling Act of 2015

History

- 2015 signed into law
- Established a RIPA board –Board Members are a cross section of the community, scholars and LEO.
- Purpose to eliminate racial and identify profiling and improve racial and identity sensitivity in law enforcement
 - Analyze data regarding citizen complaints and exists a policies related to racial and identity profiling.
 - Enhance training regarding racial and cultural differences.
 - Conduct evidence-based research on bias and interactions between L.E. and the community.
 - Review training by CA POST regarding racial and identity profiling required by RIPA.
 - Requires law enforcement agencies to collect information on all stops
 - Any detentions or searches (includes consensual searches)
 - Report this information to the CA Department of Justice



Santa Clara PD – Research and Testing

- Started research and testing in October 2019
- Included 8 months of IT upgrades and testing.
- Consulted with agencies in Waves 1, 2, 3 and 3.5 (on going).
- 12+ months of allied-agency review and training of RIPA implementation
- 6 months of policy review and adoption.
- Weekly meetings with CA DOJ and Hexagon.
- Prepared for community engagement opportunities.
- Super-User group formed to test platforms.
- Tested 5 different data-capture platforms.
 - Hexagon CA DOJ Crossroads LEFTA San Diego County
- Test runs with our officers
 - 7 mins per entry (initial)
 - 1-3 mins per entry (over time)





How does this affect SEOs?

- Starting Jan. 1st 2022, all agencies with 333 0 sworn officers are man ated to submit stop data.
- Every CA agency will need to comply.
- April 2023, CA DOJ will publish the data to the public.
- One entry per stop, per person detained.

Peace officers only



"Peace officer," as defined in Chapter 4.5 (commencing with Section 830) of Title 3 of Part 2 of the Penal Code, is limited to members of the California Highway Patrol, a city or county law enforcement agency, and California state or university educational institutions. "Peace officer." as used in this section, does not include probation officers and officers in a custodial setting.



Source Document – AB 953 Legislative Text





Detention

"Detention" unless otherwise provided in these regulations, means a seizure of a person by an officer that results from physical restrain, unequivocal verbal commands, or words or conduct by an officer that would result in a reasonable person believing that he or she is not free to leave or otherwise disregard the officer.

For purposes of this section, "stop" means any detention by a peace officer of a person, or any peace officer interaction with a person in which the peace officer conducts a search, including a consensual search, of the person's body or property in the person's possession or control.



Source document – CA legislative text AB 953



SEO specific detentions:

- Investigation
- Ejection
- Rock Med
- Control Holds
- Less-lethal
- Warning
- Citation
- Arrest





Detention









Not a detention





RIPA Data Collection Requirements

Data collection on all stops - defined as any detention or search (includes consensual searches). Uses of force will also necessitate data collection. Officers must submit data before end of shift unless exigent circumstances exist.

Officer Information Perceptions

- Years of experience
- Assignment
- ☐ Unique ID Number



- □ Race or ethnicity
- □ Age □ Gender
- □ LGBT
- ☐ Limited or no English fluency
- Known to have a disability

Stop Details

- Date of stop
- ☐ Duration of stop Location of stop
- Reason for stop
- □ Call for service?
- □ Actions taken by officer during stop
- □ Contraband or evidence discovered (if any)
- Property seized (if any)
- Result of stop

Students

- Name of school
- ☐ Possible ED code violations



Perception

- Race Asian, Black/African American, Hispanic/latino(a), Middle Eastern or South Asian, Native American, Pacific Islander, White
- Gender Male, Female, Transgender man/boy, transgender woman/girl, Gender non-conforming
- **LGBT** Yes or No?
- Age Whole numbers
- <u>Limited English or No English Fluency</u> Yes or No?
- <u>Perceived or Known Disability of Person Stopped</u> Deafness or difficulty hearing, Speech Impairment or limited use of language, Blind or Limited Vision, Mental Health Condition, Intellectual or developmental disability, including dementia, Other disability, None.



Perception



Officer Perception

• Can perception be wrong? No, there is no wrong perception but it must be YOUR honest perception. Government Code section 12525.5 requires officers to record perception data and the regulations make clear that officers should *not* record demographic data (age or gender) seen on the person's ID card. It is also unlawful to knowingly record false information.



RIPA Platform



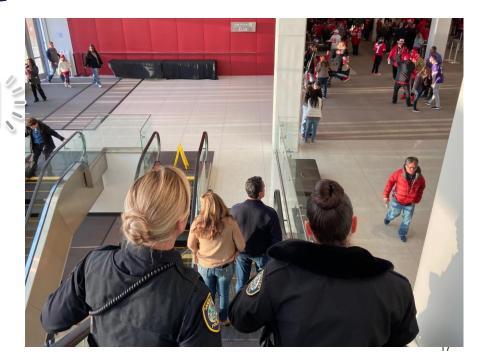
Why CA DOJ?

- Different agency ORIs
- SCPD does not issue SEOs cell phones.
- SEOs do not have CLETs access to desktops
- One less thing to carry and turn in.
- Satisfies needs of the data capture and high volume of SEOs and ISS events.
 - Emailed a sample of the CA DOJ
 Requirements and RIPA Legislative Text



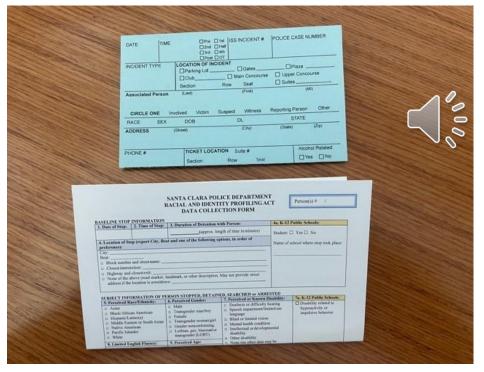
CA DOJ Account

- Check your email from CA DOJ and Special Events.
 - Check your "junk" email
 - Activate account at a CA DOJ VPN desktop or at Levi Stadium
 - If your home agency has access, you may activate at agency.
 - Make note of your CA DOJ RIPA Unique
 ID (SCLECXXXX)





Levi Stadium - RIPA card



Will fit in pocket.

Contains all the required CA DOJ information

Designed for your convenience and CA DOJ compliance.

Please take a few and return unused at end of shift.



OFFICER'S FULL NAME (PRI		TION FORM RIPA#: SCLEC EARS OF EXPERIENCE:
SASELINE STOP INFORMAT		CASE NUMBER:
1. Date of Stop: 2. Time of S		
9-26-21 1100	(approx. le	ength of time in minutes)
	, Beat and one of the following	options, in order of
preference):		
City: Santa Clara Sunnyvale Beat:	San Jose Other:	
☐ Die Krumber and street nam☐ Or Closest intersection:☐ Highway and closest exit:	<u>.</u>	
None of the above (road mark address if the location is a resi		May not provide street PPED, DETAINED, SEARCHED or ARRESTED
□ None of the above (road mark address if the location is a resi	dence.	
None of the above (road mark address if the location is a resi ERCEIVED - SUBJECT INFO 5. Perceived Race/Ethnicity: Asian Black/African American Hispanic/Latino(a) Middle Eastern or South Asian Native American Pacific Islander White	RMATION OF PERSON STOR 6. Perceived Gender: Male Transgender man/boy Female Transgender woman/girl Gender nonconforming Lesbian, gay, bisexual or transgender (LGBT)	PPED, DETAINED, SEARCHED or ARRESTED 7. Perceived or Known Disability: Deafness or difficulty hearing Speech impairment/limited use language Blind or limited vision Mental health condition Intellectual or developmental disability
None of the above (road mark address if the location is a resi ERCEIVED - SUBJECT INFO 5. Perceived Race/Ethnicity: Asian Black/African American Hispanic/Latino(a) Middle Eastern or South Asian Native American Pacific Islander	RMATION OF PERSON STOR 6. Perceived Gender: Male Transgender man/boy Female Transgender woman/girl Gender nonconforming Lesbian, gay, bisexual or	PPED, DETAINED, SEARCHED or ARRESTED 7. Perceived or Known Disability: Deafness or difficulty hearing Speech impairment/limited use language Blind or limited vision Mental health condition Intellectual or developmental

Number of people/cards for this incident.

RIPA #: SCLECXXXX

CA DOJ requirements



Section:	pment
Officer witnessed commission of a crime Matched suspect description Witness or Victim identification of suspect at the scene Carrying suspicious object Actions indicative of casing a victim or location Suspected of acting as a lookout Actions indicative of a drug transaction	the person was engaged in criminal activity: (select all the apply) Actions indicative of engaging in a violent crime Other reasonable suspicion Known to be on parole/probation/PRCS/mandatory supervision Knowledge of outstanding arrest warrant/wanted person Investigation to determine whether the person was truant Consensual encounter resulting in search Response to a call for service Primary Section Gyr Community Caretaking Examples: EPS, Uplift, Sobering Station, Rock Med
general data values selected abox examples: Drunk in public, welfare check	haracter maximum) regarding the reason for the stop. Include additional details beyond the toye. Do NOT include names, DOB or personal information. i., Rock Med, Child Abuse, Domestic Violence. N 1N 1AHOD CLUB. + DNUNK

Call for service or self-initiated.

If Traffic, write CVC code here.

Check all that applies.

If PC, HS or Municode, write code here

Brief narrative – why stopped. Example: Drunk in section, fighting in crowd



EVENT ACTIONS 12. Action Taken by Officer During Stop or Detention: (Select all that apply) ☐ Person removed from vehicle by order ☐ Asked for consent to search person Person removed from vehicle by physical contact □ Consent given □ Consent not-given ★ Field sobriety test conducted ★ Search of person was conducted Curbside detention Asked for consent to search property Handcuffed or flex cuffed □ Consent given □ Consent not-given Patrol car detention Search of property was conducted Canine removed from vehicle or used in search Property was seized Person photographed □ Vehicle impounded Firearm pointed a person □ None □ Firearm discharged or used 13. Basis of Search: (Select all that apply) □ Search Warrant □ Consent given □ Suspected weapons □ Visible contraband M Officer safety/Safety of others □ Evidence of crime □ Canine detection Odor of contraband Exigent circumstances/Emergency Condition of Parole / Probation/ □ Incident to arrest □ Vehicle Inventory PRCS / Mandatory Supervision 14. Include a brief narrative (250-character maximum) regarding the basis for the search. Include additional details beyond the general data values selected above. (This section is not needed if Parole/Probation/PRCS/Mand. Supv. is selected in Box 17) Examples: Consent, Probation, Parole, On-view, Incident to Arrest.

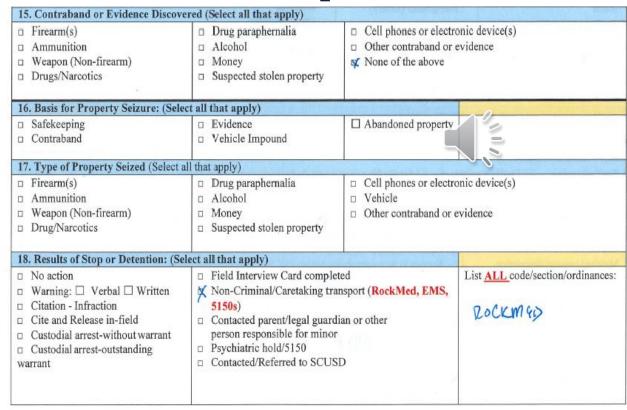
Check all that apply

If searched, select why.

Brief narrative – why searched.

Example: Probation, Parole, Incident to Arrest or Visible Weapon





Mark all that applies

Write <u>all</u> codes cited/arrested for (if any).



Who fills out the card?

- The officer at the initial stop/detention or the officer with most engagement.
- If more than one peace officer performs a stop, only one officer is required to collect and report to his or her agency the information.



Allied Agencies









Federal Agencies -Exempt

CHP – G.O. 100.21





SFSO – Policy #05-008

SCLSO – G.O. #17.12



Common RIPA errors

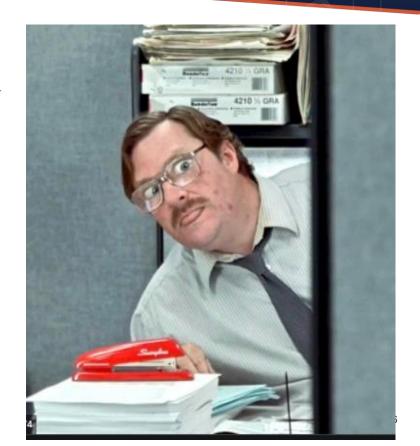


- Non-compliance with the requirement.
- Forbidden to ask race, age, gender or sexual orientation
- Do <u>not</u> add any personal information on the entry form
 - No DOB, tattoos, PFNs, names etc
 - Not an FI card



RIPA card - Workflow

- Detention/Ejection/Cite/RockMed
 - Officer completes card.
- Review Sectional Supervisor reviews, collects and submits to Special Events Unit.
- Arrest THF Supervisor reviews and collects.
- Special Events designee enters into CA DOJ portal.





RIPA Roles



Officers – Data capture.

Section Supervisors, SGTs and LTs – Review for no PI&I and correct addresses. Compliance.

Special Events Proxy – Enter into CA DOJ.

Crime Analyst – Data Benchmarks
Records – Custodian of Records
Chief's Office – Define the data



Common Questions

- Who must complete a RIPA entry? All sworn SCPD and SEOs. Outside agencies such as CHP and SFSO must comply with their own agency policy. Easy reminder, if your shoulder patches are Santa Clara....you must complete at the time of detention.
- Who is responsible? Primary officer or officer with most interaction.
- I detained 4 attendees for a disturbance. I arrest 2 for drunk in public. How many RIPA entries? Four (4) RIPA cards must be completed. One for each detention.
- I assist Security or Guest Services with a stop, but have no interaction. Do I complete a RIPA card? Only if you intervene with attendees during the detention.
- Attendees go through the magnetometer. The buzzer goes off and I pat search, do I need to complete a RIPA? No. Every person is required to pass through a magnetometer. Unless this results in an ejection, citation or arrest.
- What events are exempt? Natural disasters, civil unrest, correctional settings and active shooter.
- When must we complete RIPA entry? When safe and end of the call. By law, entry must be submitted end of shift. Please turn into your Sectional Supervisors. Staple if multiple detainees for one call.
- Does 5150 WI, Rock Med and hospital transport require RIPA entry? Yes. This will be marked as "Community Caretaking" and "Non-criminal transport".
- Are Traffic Event Officers required to complete a RIPA entry? No, unless a sworn officer is requested and intervenes during the detention. Sworn officer required to complete the RIPA entry.
- Unique IDs Assigned only to you. No personal information.



Common Questions Continued



How long is the "duration"? From the moment of detention to the time of release or arrest. Transport, processing and booking is not part of the duration minutes/time.

I try a car stop and the driver flees. I do not make contact. What do I put in for RIPA? Change the call type to Failure to Yield. RIPA entry will not be required.

I do a consensual contact and consensual search. The contact does not rise to the level of detention. Must I complete a RIPA entry? Yes. The legislative text requires an entry for any type of search.

I transport for another officer. Do I complete a RIPA card? No. Only the primary officer is responsible for a RIPA entry.



Officer Safety

Not a stranded motorist



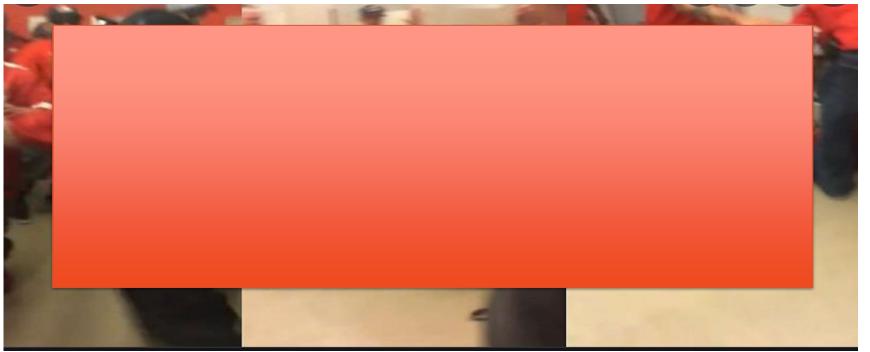
Not a Citizen Flag Down





Officer Safety

Not mutual combat





Special Events – RIPA Point of Contact





Password Resets

CA DOJ

- 24/7 password reset
- Create new profiles



Santa Clara PD RIPA Policy



Santa Clara Police Department

Santa Clara PD Policy Manual

Racial and Identity Profiling Act (RIPA)

403.1 PURPOSE AND SCOPE

On October 3, 2015, Governor Brown signed Assembly Bill 953, known as the Racial and Identity Profiling Act of 2015 (RIPA), which requires the collection and reporting of specified demographic data for all enforcement contacts to the California Department of Justice (DOJ).

On or before January 1, 2022, the Department is required to begin collecting data on all stops conducted by peace officers within the Department. Commencing on or before April 1, 2023, the Department is required to annually report to the California Attorney General data on all stops conducted by peace officers within the Department during the preceding calendar year (Government Code § 1252.5.5).

403.1.1 DEFINITIONS

The following definitions relate to terms used within this policy:

Peace officer: Any sworn Department Member working outside a custodial setting.

Detention: A seizure of a person by an officer that results from physical restraint, unequivocal verbal commands, or words or conduct by an officer that would result in a reasonable person believing that they are not free to leave or otherwise disregard the officer

Stop: Any detention of a person and/or search, including a consensual search, of the person's body or property in the person's possession or control.

403.2 DATA COLLECTION

Peace officers within the Department shall complete all applicable data fields in the Department AB 953 RIPA Stop Application for each stop. The data fields include, but are not inited to the following:

- The time, date, duration and location of the stop.
- The reason for the stop.
- 3. The result of the stop, such as, no action, warning, citation, property seized rest.
- 4. If a warning or citation was issued, the warning provided or violation cited.
- 5. If an arrest was made, the offense charged.
- The perceived race or ethnicity, gender, and approximate age of the person stopped, provided that the identification of these characteristics shall be based on the observation and perception of the peace officer making the stop, and the information shall not be requested from the person stopped. When reporting the required data elements, the peace officer shall make his or her determination based on personal observation only. For motor vehicle stops, this section only applies to the driver, unless any actions specified under subsection 7 apply in relation to a passenger, in which case the characteristics specified in this section shall also be reported for him or her.
- 7. Actions taken by the peace officer during the stop, including, but not limited to, the

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- (a) Whether the peace officer asked for consent to search the person, and, if so, whether consent was provided.
- (b) Whether the peace officer searched the person or any property, and, if so, the basis for the search and the type of contraband or evidence discovered, if any.
- (c) Whether the peace officer seized any property and, if so, the type of property that was seized and the basis for seizing the property.

Unless an exception applies under the law, an officer conducting a stop of a person shall collect the data elements required by law for every person stopped and prepare a stop data report.

When multiple officers conduct a stop, the officer with the highest level of engagement or initial contact with the person shall collect the data elements and prepare the report.

If multiple agencies are involved in a stop and the Santa Clara Police Department is the primary agency, the Santa Clara Police Department officer shall collect the data elements and prepare the stop data report.

The stop data report should be completed by the end of the officer's shift or as soon as practicable. The stop data report must; however, be submitted within 24 hours of the stop.

403.3 REPORTING TO THE CALIFORNIA ATTORNEY GENERAL

The Records Division Manager is the custodian of all data collected. The Records Manager or his/her authorized designee shall ensure data is collected and reported in accordance with Government Code section 12625.5 and that all data collected is used strictly within the scope of compliance with this policy. The data provided to the California Attorney General shall not include the name, address, social security number or other unique personal identifying information of persons stopped, searched or subjected to a property seizure, and shall not include any unique identifying information of the peace officer collecting the data.

All RIPA data collected is public record and open to public inspection. No identifying information about the peace officers collecting the data shall be publicly disclosed.

Department Members, other than the Records Manager, or his/her designee, may not access the Department's server to view RIPA data without authorization from the Chief of Police. The RIPA data collected shall not be used for disciplinary purposes or for use in performance evaluations.



CA DOJ RIPA

What this is.

- Required by law.
- Shall be collected for each detention(s).
- · Public record.
- No identifying information of the officer collecting the data shall be publicly disclosed.
- Data collection by officer shall not be used as discipline.

What this is not.



- Racial profiling.
- Optional.
- F/I card (blue card).
- Quota.



Considerations

- Officer Safety
- Required by law
- National RIPA being drafted
- Quotas
- Integrity
- Trust. Autonomy. Cooperation.





Santa Clara Police Department

"Hindsight is not only clearer than perception-in-the-moment but also unfair to those who actually lived through the moment."

- Dr. Edwin S. Shneidman



Santa Clara Police Department

Thank you!

Lt. Cuong Phan

